PUBLIC HEARING

TOWN OF PENDLETON

PUBLIC HEARING

Public hearing held at the Town of

Pendleton Town Hall, 6570 Campbell Boulevard,

Pendleton, New York, on May 25, 2017, commencing at

7:07 p.m., before JOAN M. METZGER-HUBBELL, CRR,

RMR, RPR, Notary Public.

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   PRESENT FOR EMPIRE PIPELINE,
   APPLICANT:
2
                    PHILLIPS LYTLE LLP,
                    By ADAM S. WALTERS, ESQ.,
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                    125 Main Street,
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                    Buffalo, New York
                                        14203-2887,
                    (716) 847-8400,
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                    awalters@phillipslytle.com.
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   PRESENT FOR TOWN OF PENDLETON
   ZONING BOARD OF APPEALS:
                    WOLFGANG BUECHLER - Chairman
8
                    DENNIS WELKA
                    JAMES MEHOLICK
9
                    JAMES SCHLEMMER
                    LEE DAIGLER
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                    EDWARD P. PERLMAN, ESQ.,
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                    Counsel for Zoning Board of Appeals
12
   ALSO PRESENT: MEMBERS OF THE PUBLIC
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MR. BUECHLER: All right. Sorry for the

19:07:56 2 late start. I wanted to make sure we had a copy of

19:07:59 3 the sign-in sheet.

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All right. Thank you for coming tonight, and welcome. We're here tonight to listen to the application of Empire Pipeline, Inc. The summary, just a quick summary of the application, is that they request a determination that it is an essential service under the Town Code Section 247-4 or, in the alternative, request a use variance to place, construct, and/or operate a natural gas compressor facility on the site. The property is approximately 20 acres and zoned light industrial.

Just as a review of the agenda, the applicant's going to be provided the opportunity to give us a verbal input on the application itself.

He's already submitted written application.

UNIDENTIFIED SPEAKER: Can you speak up?

MR. BUECHLER: I will try. Sorry that we don't have microphones in this place.

We'll take public comments after the applicant has provided us input. Based on the signup sheet that you all signed, we will run a

time limit on the applications, although we don't
have a lot of people signed up so we should
probably be reasonably flexible on the time limit.

Okay. I'm reminded that I need to call the meeting to order, so we're calling the meeting to order, and that we have a quorum of our members present. We should probably take a roll call.

Dennis.

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MR. WELKA: Here.

MR. BUECHLER: Tim Meholick.

MR. MEHOLICK: Here.

MR. BUECHLER: Wolfgang Buechler.

Jim Schlemmer.

MR. SCHLEMMER: Here.

MR. BUECHLER: Lee Daigler.

MR. DAIGLER: Here.

MR. BUECHLER: All right. That's the full Zoning Board of Appeals for the Town of Pendleton.

So what I was just saying was that we planned a time limit. We're going to be reasonably generous on the time limit because there's not a lot of sign-ups, so right now I would say that we should expect to have a -- give us input in the

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19:09:56 1 neighborhood of five minutes. We should be pretty
19:09:58 2 good with that.

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Miscellaneous topic, time to take your cell phones out and make sure that they're set on vibrate. I'm going to do the same thing. It's a small room. It's hard to hear in here obviously. Somebody just asked me to try to speak up, and so side discussions cause a lot of trouble in this room. So please, if you're going to have a side discussion, take it out in the hall and take it far down the hall so it doesn't disrupt the meeting.

A comment on common courtesy. There's going to be people up here talking. There's probably people who are pro the applicant's application and there's probably people against it. There's no reason to actually be discourteous for either type of person speaking, so please show that courtesy.

We plan on accepting written comments after the meeting. Right now we'll decide for sure what the deadline on that is, but right now I'm proposing a deadline of the 16th. After we take public comments, we'll tell you what that deadline will be.

Whatever deadline we set, the postmark, if you mail it, will be used as the determination of the date, or you can certainly hand deliver to the town clerk's office, and they'll forward it to us. And as a reminder, the town clerk's office closes at 4 o'clock, so if you plan on coming on the very last day, be here before 4 o'clock.

With that, we're ready for you.

MR. WALTERS: Great. Thank you,

Mr. Chairman. For the record, my name is Adam

Walters. I'm an attorney at Phillips Lytle

representing Empire Pipeline, Inc. With me here

tonight from the Empire team we have Mike Kasprzak,

Josh Wendt, Ken Webster, I see Pat Kelly, and Karen

Merkel, for the record.

As the chair indicated, tonight is a public hearing on our appeal to the ZBA. It has two components, the first component being an appeal of the determination of the building inspector that the facility is not an essential service; the second being, in the alternative, a request for a use variance.

Let me take a moment just to highlight the

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19:12:10 1 compressor station itself. It's a

22,214-horsepower compressor station and related equipment. It is on a 20-acre parcel. The map I have up here, for the record, is Exhibit B to the April 12th submittal, our application materials.

It's a -- it's an aerial overview of the general area of the proposed project site on Killian Road. The exact location is 4281 Killian Road.

The facility went through an extensive site plan review process with the Town Planning Board. That lasted for approximately 14 months. With the Planning Board, we worked to address concerns regarding noise from the facility, air emissions from the facility, lighting, aesthetics, landscaping and screening, and limitations on additional development on the site, amongst other things.

If I can, I'll just take a few moments to run through the plan. This is Killian Road. The facility is in an existing farm field. Right now that's a farm field. The area of development is approximately five acres on the 20-acre site, and

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approval that the facility, Empire, would put deed
restrictions on the rest of the property that would
prohibit above-ground development.

The -- from an aesthetic perspective, a number of berms were put in to help with screening of the facility. The facility itself sits in the middle of the property. We tried to locate it in a way that would be very visually unobtrusive on this 20-acre site.

The landscaping plan -- and for the record, the site plan and the landscaping plan are Exhibit E to the April 12th submittal. The landscaping plan was developed in close conjunction with feedback from the Planning Board. It proposes hundreds of new trees on the site, along the berms, along the edges. In addition, the treeline, the existing hedgerow treeline that is I think something like 40, 50 feet tall, will be preserved on the -- that's the west side of the property.

The --

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MR. BUECHLER: Where's Killian Road on that?

MR. WALTERS: Killian Road would be right

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here. So the driveway was actually given a bit of 1 a turn so you can't see straight up the driveway and see the facility. We've got trees and berming 3 along the front, trees along the side, again, to screen the facility. Additional trees put in here. 5 And I forgot what the exact number count, but it was over 300 trees that were proposed to be planted as part of the project.

The screening and aesthetics were really one of the central issues we had as we were before the Planning Board. Those issues also were highlighted during FERC hearings that were held on the proposed facility over the last two years. So as part of that process, an extensive stealthing project was come up with, was developed to screen the facility to appear as barns and silos. So rather than an industrial look, the facility will be all enclosed within buildings.

We did several photo renderings. These are found at Exhibit D to the April 12th submittal, and these renderings, this particular rendering is what the facility will look like from Killian Road.

So this is at the base of the driveway.

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19:15:56 1 Again, the driveway has been curved to keep from
19:15:59 2 being able to see directly at the facility with
19:16:03 3 berming, screening, trees, and maintenance of the
19:16:06 4 existing treeline.

So the bottom line, there was a lot of time and attention paid to the layout of the facility, the aesthetics of the facility, and addressing issues. The Planning Board had the town engineer, GHD, involved in every meeting. GHD reviewed all the noise reports, the storm water reports, the wetland reports, everything prior to site plan approval.

To put the project in context, the project is part of a Northern Access 2016. Northern Access 2016 is a new pipeline from northern Pennsylvania to Elma, New York. Our Porterville Compressor Station is located in Elma. The pipeline will end at Elma, and then additional improvements get made throughout the system, including the compressor station in Pendleton. There's also a Wheatfield facility, a dehydration facility, and a new in-connect or interconnect in the Town of Wales.

The process has been going on for a little

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over three years with FERC. FERC in I believe it was February of this year issued a certificate of necessity in public convenience for the project.

As I've said in my submittals, but it bears repeating, FERC has exclusive jurisdiction over interstate pipeline facilities. Nonetheless, National Fuel has adopted a policy of going through local zoning processes. We did it in Wheatfield, we did it in Elma, and we did it in Wales.

It's an opportunity for local concerns to get put into the process. We find that with the FERC process not everybody in a local community will have heard about FERC hearings, public meetings, not had an opportunity to participate.

I think Pendleton has been very active in the participation of the FERC process. But, again, we find these local review processes a great opportunity to hear about local concerns and work to address them, and that's exactly what we did with the Planning Board over the 14-month process we were in front of them.

The -- as I noted before, and as the chairman noted, we really have two issues. Is the

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9:18:25 2 facility entitled to a use variance under the
9:18:29 3 relaxed zoning standard for utilities.

So before I get to that, I did earlier this week provide an additional submittal. We had brought a court reporter to the April board meeting. It was largely just a process discussion amongst the board about the project and how the variances would be handled, but we did have a court reporter, so we provided that transcript.

We also provided -- I wanted the board to know that Empire has, since our last appearance, has closed on the property, has acquired the property. So that was on May 5th, and we provided you the documentation. Prior to that, we had been operating under a letter of authorization from the former -- now former owner, Tonawanda Sportsmen's Club. We are now the owner of that property.

We also -- I really -- after our last meeting, it occurred to me that at the end of the day, this is a very legal issue. We're talking a lot about case law, and I know the Zoning Board of Appeals is used to applying its tests, its area

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19:19:32 1 variance tests, its use variance tests.

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This is a little different so I really wanted to spend some time trying to break down those cases and explain at least our view why they support the proposition that we are permitted use and entitled to a use variance.

So my May 23rd letter also did a very detailed analysis of the two cases we had previously cited in our initial submittal, the Con Ed/Hoffman case and the Verizon/Rosenburg case.

We also -- since our last appearance, the U.S. Chamber of Commerce issued a report highlighting the significant challenges our communities face due to the lack of pipeline infrastructure in New York. To us it really helps highlight why the compressor station is an essential service. So that was tab D of my May 23rd submittal. And we hope that you'll give that consideration as you evaluate our application.

On the essential services issue, the site is located in the town's light industrial district.

Permitted uses in the light industrial district include, quote/unquote, essential services.

19:20:45 23 include, quote/unquote, essential service

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The first appeal before the board is that the compressor station as part of an interstate natural gas pipeline is an essential service. The courts have established standards for interpreting zoning codes. Unambiguous language should be construed to give effect to the plain meaning of the language. However, zoning regulations are in derogation of the common law and must be strictly construed against the municipality that has enacted and seeks to enforce them.

Accordingly, and this is a direct quote from case law and, again, I've provided that for you, a ZBA must resolve ambiguities in the language of such regulations against the municipality and in favor of the property owner or applicant, and there were several cases on point on that, and that's in my May 23rd submittal.

The town's code defines essential services as the erection, construction, alteration, or maintenance by public utilities or municipal or other governmental agencies of gas, electrical, steam, water, sewage, and communication systems and facilities. Railroad trackage in facilities and

19:21:57 1 bus shelters shall also be considered as providing
19:22:00 2 essential service.

So under the code, an essential service is two parts. First, it must include the erection, construction, alteration, or maintenance of gas, electrical, steam, water, sewage, and/or communication systems and facilities. And, second, the entity involved must be a public utility, a municipality, or other governmental agency.

I don't think there's any serious debate that on the first issue, the compressor station involves the construction of gas facilities. It's a natural gas pipeline. The facility, the compressor station is an inherent part of that pipeline.

The issue is whether Empire is a public utility. Now, the code does not have a definition of public utility, which is part of the problem when the building inspector's determination -- with the building inspector's determination. In essence, his letter says that because the facility does not provide direct service to end users in the Town of Pendleton, the compressor station cannot be

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However, as we pointed out in our submittal, nowhere does the code contain any indications that there is a need to provide service to an end user in the town in order to qualify as essential services.

To the contrary, the inclusion of railroad trackage and the definition of essential services is a clear indication that end users are not required since railroad lines that run through would serve end users in other communities.

At best the term is ambiguous, and as I highlighted earlier, if the term is ambiguous, it must be interpreted in favor of the property owner.

We have also pointed out in our submittal that in the zoning context, the New York Court of Appeals has developed a definition of public utilities in a line of cases somewhat similar to the issue here, which is when a community tries to exclude a utility using its zoning laws. That is, the Hoffman and the Rosenburg case.

Again, I provided a detailed explanation of

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both of those cases. In a nutshell, those cases

establish the principle that communities cannot use

zoning laws to exclude utilities.

The Court of Appeals has articulated a three-part test for defining a utility, and we believe the compressor station fits squarely within those -- those characteristics that the -- the Court articulated.

The first is the essential service -- excuse me, the first is the essential nature of the services offered. Empire is an interstate pipeline which supplies natural gas. Among Empire's customers is NYSEG, which supplies natural gas to residential customers in Pendleton.

This is certainly an essential type of service. In fact, federal legislation, the Natural Gas Act, has been enacted to place limits on local regulations that prohibit or unreasonably delay the construction or operation of facilities like the compressor station which have been approved by FERC.

I would also highlight again the U.S. Chamber report which highlights the essential role

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19:25:17 1 that gas pipelines play in our economy and our -19:25:21 2 the growth of our region.

The second characteristic is the operation under a franchise subject to some measure of public regulation. Empire as a natural gas company operates under authority and regulation of FERC and enjoys the power and privilege of eminent domain. In fact, Empire's FERC certificate here, which again was issued in February, specifically authorizes it to use eminent domain to facilitate construction of the project, including the facility.

The third characteristic, logistic problems such as the fact that the product of the utility must be piped. There are other things that it must -- that also qualify, but I stopped at piped because this is a pipeline. Pipelines represent exactly the type of logistic distribution issues that the Court of Appeals noted qualifies as the character of the utility.

In summary, from our perspective, the compressor station constitutes essential services as defined under the Town Code because it is

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necessary for the distribution of natural gas and because Empire qualifies as a public utility really for two reasons. First, because the Town of Pendleton's zoning code doesn't define public utilities but includes examples which go well beyond traditional utilities to include things like railroads, and I think I mentioned earlier bus service shelters, and to the extent the code is ambiguous, it must be interpreted in favor of the landowner.

Second, because Empire Northern Access

Pipeline meets the three characteristics of the utility as articulated by our Court of Appeals, again, it would meet the definition of essential service.

That's -- that's the key summary of very lengthy submittals I put there. I tried to keep it high level. I know we have a lot of people who want to talk tonight.

We do have in the alternative a request for a use variance. I know the Board is used to applying the hardship test, no reasonable rate of return on the property, for a use variance.

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As I stated in my materials, the traditional 19:27:23 1 19:27:27 2 hardship standard doesn't apply to utilities. is, directly those two cases, Hoffman, Con Ed v. 19:27:31 3 Hoffman, and the Rosenburg case. Again, I provided 19:27:36 4 19:27:40 a detailed breakdown. I won't go into those in any 5 19:27:43 6 detail.

What those courts did say, however, is that a utility need show there's a need for its facilities and that there's no less intrusive alternative available. Those are the two tests under the relaxed standard.

In terms of the need for the compressor station, we have a FERC certificate establishing the need for the facility. The town -- I would point out that during the FERC review process, the town, and I know the attorney for the town is here tonight, filed multiple objections to the location of this facility at this site, citing, amongst other things -- well, a host of things, and including a lack of need for the facility. And FERC soundly rejected all of those objections in issuing its certificate.

In terms of alternatives, a detailed

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19:28:40 1 alternatives analysis was part of the FERC process.

19:28:44 2 The process concluded that there are no

19:28:45 3 alternatives -- that any alternatives that were

19:28:49 4 offered were more impactful to the community. That

19:28:52 5 includes the original location which was a

19:28:55 6 residential location before it was moved to Killian 19:28:58 7 Road.

In essence, I would say we have provided -9:29:03 9 we've tried to provide a very thorough analysis of
9:29:07 10 the issues in our submittals. I know they can be a
9:29:10 11 little long, but I just encourage the Board to
9:29:12 12 digest those. I guess I'll say rather than go into
9:29:17 13 any more detail, I know there are folks who want to
9:29:19 14 speak tonight, we'd certainly like to hear what

questions for me, I will sit down.

MR. BUECHLER: You mentioned that the pipeline goes into Western New York up to Empire Pipeline. Can you talk a little bit about the customer base for Empire Pipeline.

people have to say. So unless the Board has any

MR. WALTERS: For -- in terms of -- so

Empire is an interstate gas pipeline, and for

custom issues I think we can keep it very high

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1 level, but I'll ask one of my colleagues to join me
56 2 from the National Fuel team to just highlight
00 3 briefly the customer zone.

At the highest levels,

I mean, the customers for Empire are going to be

local distribution companies as well as industrial

users along with interconnections to other

interstate pipeline companies. That's the customer

mix. I don't have statistics as to the breakdown

but --

MR. BUECHLER: What's the geographic range?

MR. WALTERS: Of Empire?

MR. BUECHLER: Of where -- yeah, where the potential distribution is.

KENNETH WEBSTER: East -- approximately to the east, approximately the Syracuse area, and to the west, near Grand Island.

MR. WALTERS: Right. But I think we did note in our submittal materials that the pipeline, the Empire Pipeline, connects to other pipelines.

KENNETH WEBSTER: That's right.

MR. WALTERS: So to the extent that gas is

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transferred to another pipeline, that pipeline may distribute that gas much further. So some of this gas, I think we talked about at various meetings, may go to New England, some to Canada. From Canada it can go back to Detroit and come back into the U.S. It moves around quite a bit.

KENNETH WEBSTER: I mean, a third of the gas associated with this project is being delivered to Tennessee Gas, and Tennessee Gas is delivering gas along the -- along other pipeline destination points in the northeast so --

MR. WALTERS: And that interconnect station we did in the Town of Wales was an interconnect to the Tennessee pipeline which runs right through the Town of Wales.

MR. MEHOLICK: Empire Pipeline transfers gas from point A to point B, correct? You're not drilling for gas? You're buying gas from companies in Pennsylvania and delivering it to I would say utilities such as National Fuel, NYSEG?

KENNETH WEBSTER: Yeah. Empire is purely a delivery system. We're not even purchasing gas.

We're literally, similar to a highway system,

19:31:01 1 2 19:31:04 19:31:06 19:31:09 19:31:12 5 19:31:15 6 19:31:19 19:31:20 8 19:31:21 9 19:31:24 10 19:31:27 11 19:31:29 12 19:31:30 13 19:31:34 14 19:31:36 15 19:31:41 16 19:31:44 17 19:31:46 18 19:31:49 19 19:31:53 20 19:31:55 21 19:31:58 22 19:32:02 23

.9:32:04 1 moving gas from point A to point B for a customer.

MR. MEHOLICK: Being a delivery system, why do you consider yourself a utility?

MR. WALTERS: Again, we go right back to the definition as articulated by the Court of Appeals. What is it we're distributing? We are a critical point in the distribution of natural gas.

MR. MEHOLICK: But you're not distributing
it. You're transferring it --

MR. WALTERS: Absolutely.

MR. MEHOLICK: -- to National Fuel, and then they're delivering it to their customers.

MR. WALTERS: That is correct, and without us, natural gas can't get to National Fuel's customers. So critical supply in the pipeline and literally in the pipeline chain to provide natural gas to end users, there's no requirement, and, again, I'm going to point out that if the town had a concept of what a public utility should be, it ought to have included a definition of that in the zoning regulations.

Because you didn't, the term is left to us to guess as to what that means. We've articulated

19:32:04 1 19:32:08 2 19:32:11 3 19:32:13 4 19:32:15 5 19:32:17 6 19:32:20 19:32:22 19:32:24 9 19:32:24 10 19:32:25 11 19:32:27 12 19:32:29 13 19:32:31 14 19:32:35 15 19:32:38 16 19:32:42 17 19:32:46 18 19:32:49 19 19:32:52 20 19:32:56 21 19:32:58 22 19:33:00 23 19:33:03 1 what we think is a reasonable approach to 19:33:06 2 understand what that is.

To be clear, and I think we've said more than several different ways in our materials and we will say here tonight, we do not distribute to residential customers. That is not the essence of a utility, and I will simply point out I think the building inspector's reliance on that was in error, and that is -- that is where we stand on that issue.

MR. MEHOLICK: What percentage of the gas that goes through the pipeline will reach Pendleton? Any feel for that?

MR. WALTERS: I would suggest that we do not, and we would -- we would be speculating if we threw that out. What we can absolutely tell you is that the entity, the utility that supplies residential customers in this town is a customer of ours. So if they don't get their gas from us, their customers do not get their gas.

MR. MEHOLICK: Okay. And how do you consider a compressor station as being part of the pipeline? I understand pipelines through

19:33:27 9 19:33:31 10 19:33:33 11 19:33:35 12 19:33:38 13 19:33:40 14 19:33:42 15 19:33:44 16 19:33:47 17 19:33:51 18 19:33:54 19 19:33:57 20 19:34:00 21 19:34:02 22 19:34:04 23

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19:34:08 1 communities to deliver gas, but why do you consider
19:34:10 2 that as part of the pipeline?

MR. WALTERS: Really good question. So two-part answer. First, a pipeline with natural gas, if that natural gas can't move, it's -- it's very ineffective. It's a pipeline that does not work. Compressor stations are necessary to move the gas. That's reason number one. It's an integral part of the pipeline system. Without it, the gas just sits in the pipeline and doesn't do anybody any good.

Two, FERC considers our facilities to be a part of the regulated interstate pipeline system.

So when FERC issued the necessary certificate or the certificate of necessity for this project, they explicitly covered the Pendleton Compressor Station. They evaluated the necessity of that facility in this location and ruled that it was, in fact, necessary.

So it is both an integral part of the operation of the pipeline, as well as from a regulatory perspective, it is part of the pipeline that FERC regulates.

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19:35:15	1	MR. DAIGLER: Why that size compressor
19:35:17	2	station?
19:35:18	3	MR. WALTERS: Why that size compressor
19:35:20	4	station?
19:35:20	5	KENNETH WEBSTER: I would leave that to
19:35:23	6	MR. WALTERS: Let's make an engineer come up
19:35:24	7	and answer that question.
19:35:31	8	MR. MEHOLICK: And why does it have to be in
19:35:33	9	Pendleton as opposed to another location that is
19:35:37	10	zoned for heavy industrial?
19:35:38	11	MR. WALTERS: I can take that one.
19:35:39	12	For the record, Mike Kasprzak.
19:35:42	13	MICHAEL KASPRZAK: I'm the assistant vice
		MICHAEL KASPRZAK: I'm the assistant vice president for design and compressor stations and
	14	
19:35:43	14 15	president for design and compressor stations and
19:35:43 19:35:46	14 15 16	president for design and compressor stations and automation of electrical facilities.
19:35:43 19:35:46 19:35:49	14 15 16 17	president for design and compressor stations and automation of electrical facilities. MR. WALTERS: Size.
19:35:43 19:35:46 19:35:49 19:35:50	14 15 16 17	president for design and compressor stations and automation of electrical facilities. MR. WALTERS: Size. MICHAEL KASPRZAK: The size of the station
19:35:43 19:35:46 19:35:49 19:35:50 19:35:52	14 15 16 17 18	president for design and compressor stations and automation of electrical facilities. MR. WALTERS: Size. MICHAEL KASPRZAK: The size of the station is based on there's two items that control that.
19:35:43 19:35:46 19:35:49 19:35:50 19:35:52 19:35:55	14 15 16 17 18 19	president for design and compressor stations and automation of electrical facilities. MR. WALTERS: Size. MICHAEL KASPRZAK: The size of the station is based on there's two items that control that. One is the pressure differential that you have to

19:36:07 23 determine the horsepower and the number of units

19:36:10	1	that we need to move the gas. So that's a
19:36:14	2	simplified version of that.
19:36:15	3	MR. DAIGLER: Now, it's 22,000 horsepower,
19:36:19	4	and there's two stations?
19:36:21	5	MICHAEL KASPRZAK: There's two compressor
19:36:22	6	units, each one approximately 11,000 horsepower.
19:36:26	7	MR. DAIGLER: Where else in your system is
19:36:28	8	something very similar to this being of that
19:36:31	9	magnitude?
19:36:33	10	MICHAEL KASPRZAK: In Oakfield, the Oakfield
19:36:35	11	area.
19:36:36	12	MR. DAIGLER: There's a 22,000-horsepower
19:36:40	13	compressor station in Oakfield?
19:36:42	14	MICHAEL KASPRZAK: Correct.
19:36:43	15	MR. WALTERS: What's the Hinsdale?
19:36:44	16	MICHAEL KASPRZAK: That's Oakfield. In
19:36:45	17	Hinsdale, we have about 16,000 horsepower in
19:36:48	18	Hinsdale.
19:36:49	19	MR. WALTERS: And Elma?
19:36:51	20	MICHAEL KASPRZAK: Elma is the proposed
19:36:55	21	is about is about 5500 horsepower.
19:36:58	22	MR. DAIGLER: And the one in Oakfield is
19:37:00	23	operational right now?

19:37:02 1 MICHAEL KASPRZAK: Operating today. Went in 19:37:05 2 service --

MR. DAIGLER: And how close is it to this design concept that you have for Killian Road?

MICHAEL KASPRZAK: It's -- the configuration is slightly different because we have both compressor units housed in a single building.

We've gone to individual enclosures for each -- each compressor unit, and there's more -- there's a more -- more above-grade piping we bury. We're burying as much piping as we possibly can at this location for noise mitigation.

MR. WALTERS: All right. So the design of this facility is actually improved over the compressor station in Oakfield largely on noise mitigation. Individual buildings are burying as much pipeline as possible. I believe this facility also is going to have a lot more screening than the Oakfield facility.

MICHAEL KASPRZAK: Correct.

MR. MEHOLICK: Do both run at the same time, or is one standby and one is in production?

MICHAEL KASPRZAK: It just depends on what

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our dispatch requirements are in the system. 19:38:00 1 Αt that time it's designed for both compressor units to be able to run. 19:38:05

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MR. BUECHLER: So you don't need both compressor plants to create the pressure, but you'll need it if you have the volume of flow?

MICHAEL KASPRZAK:

MR. WALTERS: And then I think the gentleman earlier asked about alternatives and why can't you go somewhere else. So as part of the FERC process, actually, we had an awful lot of alternatives suggested for this specific facility, most, not surprisingly, outside the Town of Pendleton.

Correct.

The location does need to be in a certain place, in a certain geographical area in order to move the natural gas obviously, and what I can simply tell you is that in that process, FERC evaluated a number of different sites that were selected. Each were found to have more significant adverse environmental impacts. I believe a number of alternatives got closer to the -- some contaminated sites north of here. In each case they were ruled out as not viable.

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So what we've done is we picked the heaviest industrial district you have, which is the light industrial district, and we also -- we looked at the definitions, and we felt quite clearly that this meets the definition of essential services, as defined in your code.

MR. BUECHLER: What additional pipeline is being created as part of this compressor plant?

Obviously there isn't just an end pipe right there and another pipe right there.

MR. WALTERS: Good question. I'm going to ask one of the engineers to come back up. So additional pipeline necessary for the compressor station to be located here.

MICHAEL KASPRZAK: There is approximately one mile of pipe that will serve as the inlet to this facility and then approximately one mile of pipe that will serve as the outlet into the Empire -- into the existing Empire Pipeline facility.

MR. BUECHLER: Can you talk a little bit about the routing or maybe even from the aerial view that you had?

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MR. WALTERS: I believe the exact routing is in our submission materials. It's both in the FERC environmental assessment as well as the reference to it in the FERC certificate. Let's see if we can get to the right page.

submittal, about halfway through the environmental assessment you will find a map of the -- it shows the Pendleton Compressor Station, and the area in blue is the pipeline. It gives you a sense it's sort of a north-south route relative to the compressor station.

So that's Killian right there. The diagonal is the old rail line.

MR. WALTERS: Sure.

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19:40:14 1 19:40:17 19:40:20 19:40:22 4 19:40:27 5 19:41:04 6 Okav. So on sheet 30 of 32 in tab H of the 19:41:12 19:41:16 8 19:41:21 9 19:41:24 10 19:41:28 11 19:41:31 12 Where is Killian on that? 19:41:34 13 MR. BUECHLER: 19:41:36 14 MR. WALTERS: I believe --19:41:37 15 MR. BUECHLER: Is it that diagonal? 19:41:39 16 MR. WALTERS: I believe it is the diagonal. 19:41:43 17 19:41:47 18 19:41:48 19 MR. BUECHLER: Okay. 19:41:48 20 MR. WALTERS: So it shows up on the map as a rail line. So that's what that is. 19:41:52 21 19:41:54 22 MR. BUECHLER: Okay. Thank you.

1	MR. DAIGLER: Would you consider this like a
2	booster station? I mean, like there's X pressure
3	in and there's going to be an X pressure out?
4	MICHAEL KASPRZAK: Correct.
5	MR. DAIGLER: So the pressure out's going to
6	be obviously higher than the pressure in?
7	MICHAEL KASPRZAK: Correct.
8	MR. DAIGLER: What are those pressures?
9	MICHAEL KASPRZAK: Approximately 500 pounds
10	inlet to the station.
11	MR. DAIGLER: PSI.
12	MICHAEL KASPRZAK: Correct, and PSIG, and
13	approximately a thousand pounds discharge.
14	MR. DAIGLER: So you're magnifying it by 2
15	then, right?
16	MICHAEL KASPRZAK: Correct.
17	MR. DAIGLER: That's with both that's
18	with your full capacity of 22,000 horsepower?
19	MICHAEL KASPRZAK: Yes. And it just depends
20	on the as I said earlier, it just depends on the
21	flow rate and how high how high the Empire
22	Pipeline happens to be operating at that time.
23	That will be what dictates it.
	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22

MR. DAIGLER: So when you're coming out with 19:42:38 1 a thousand PSIG of gas out, is that going to run 19:42:40 2 underground then right away? 19:42:44 3 MICHAEL KASPRZAK: Correct. 19:42:46 4 19:42:47 MR. DAIGLER: And what kind of safety 5 19:42:49 6 concerns are there with that kind of pressure 19:42:52 underground? 19:42:55 8 MICHAEL KASPRZAK: At the compressor station, we have -- we have safety systems in 19:42:56 9 place, fire and gas detection, emergency shutdowns. 19:43:00 10 19:43:03 11 MR. DAIGLER: I mean, as far as the pipe, 19:43:05 12 the bursting of the pipe or the leaking into the --MICHAEL KASPRZAK: The pipe is designed with 19:43:07 13 19:43:09 14 a safety factor to more than handle that particular 19:43:11 15 pressure. 19:43:11 16 MR. WALTERS: So Empire transports natural 19:43:15 17 gas across the state every day under high pressures underground. It's what they do. They have an 19:43:18 18 19:43:20 19 incredible safety record. 19:43:21 20 MR. DAIGLER: At that pressure, though, or 19:43:23 21 higher or lower? 19:43:24 22 MICHAEL KASPRZAK: At both. Both higher and

19:43:26 23

lower.

MR. WALTERS: But I will also say that
9:43:28 2 safety was an extensive discussion with the
9:43:31 3 Planning Board. There's an extensive record before
9:43:33 4 the Planning Board. If the Board wants to see some
9:43:35 5 of that, I'd be happy to ship it over.

I would also suggest, though, that in the context of the issues before you, one, safety doesn't -- a safety analysis, and I'm certainly not suggesting that we haven't done a safety analysis.

Again, there's tremendous information already existing in the Town of Pendleton files. We'll be happy to share that, but it's not necessarily relevant to the analysis that's here before you, is this an essential service.

And regulated utilities, we're talking, you know, distribution of electricity, that's a utility. Safety is not an issue in your test, in the definition of the code. It just goes beyond. It's a fair question. I'm not saying you shouldn't ask it. I'm just saying that that's not really relevant to the task that's before us.

And, again, if you want that information, the back-and-forths with the Planning Board, the

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record on that as well as the comments from GHD, the town engineer, are extensive. And at the end, GHD did a memo on all issues of concern, including health and safety, air, noise, and they recommended approval of the facility.

There were, again, conditions imposed.

Ironically, whether those conditions stay in place depends in part about what this Board does.

There's currently a lawsuit pending against the town arguing that local laws are completely preempted. If that litigation proceeds, and, again, Mr. Abraham's here representing the town, if we're successful, and we strongly believe we will be, all local approvals, all local constraints go away.

So just for what it's worth.

MR. BUECHLER: If the compressor plant were not put here, so how far would the gas go? I mean, this is a hypothetical scenario clearly, but presumably the gas comes to Pendleton currently, or at least there's pipeline coming to Pendleton.

How far would the gas go before a compressor plant would be required to be sited?

19:45:46 23 plant would be required to 1

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19:45:51 MR. WALTERS: I guess I'll say that that's 1 2 probably pretty speculative on our part, but the 19:45:53 need for the facility was perhaps one of the central issues in the FERC certificate largely because of the concerns and alternatives suggested 5 and different issues and ideas raised by the town and citizens who had intervened in that proceeding. So the need for the facility I think is --8

I'm just going to say I think it's well established, and I hate to speculate on the record.

MR. BUECHLER: I understand that. next question's going to push you even farther.

If the plant weren't built, what's the impact to the customer base that is serviced with the gas in the existing companies that service the areas? Let's say Upstate Western New York we're talking about here, I guess. If there weren't this compressor plant to move this gas, what's the practical implication to the Upstate New York residents?

MR. WALTERS: Yeah, that's a really good question. So for the answer to that, I'm actually going to go back to that U.S. Chamber report that

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we submitted on Monday which highlights -apparently there have been two pipelines recently
in the last few years that have run into issues in
the state, and so two pipelines have not been built
or will not be built. Although, both are pursuing
their legal rights, and this -- this facility is
covered by that.

And it just highlights for you the long-term implications for the region and the state if this facility is not built, and there are real implications both in terms of growth, ability to meet our economic needs, generate jobs. Heat in the winter, it turns out, is a pretty critical factor, and we -- the reason for this pipeline is because there's currently a bottleneck. There's not enough natural gas coming into Western

New York. A bottleneck is at the Porterville station, which is why the pipeline comes to Porterville.

And, again, I'll just iterate, FERC did take an awful long look at the issue of the need for the facility and has ruled -- determined that it is necessary.

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19:48:23	1	MR. WELKA: Are you implying that if the
19:48:26	2	pipeline and compressor are not constructed, then
19:48:30	3	National Fuel and NYSEG and any other provider in
19:48:33	4	this area would not be receiving gas?
19:48:39	5	MR. WALTERS: No.
19:48:40	6	MR. WELKA: That's what it sounded like.
19:48:42	7	MR. WALTERS: Obviously not. I'll simply
19:48:44	8	say for the record, obviously not.
19:48:47	9	MR. WELKA: Okay.
19:48:48	10	MR. WALTERS: Thank you.
19:48:51	11	MR. BUECHLER: So that leads us to the
19:48:54	12	question: What practical impact would there be if
19:48:57	13	it were not provided?
19:48:58	14	MR. WALTERS: What practical impact would
19:49:00	15	there be
19:49:01	16	MR. BUECHLER: So clearly they'll have gas.
19:49:03	17	They'll have gas from some source, so what
19:49:07	18	detriment to their customer base would occur if the
19:49:10	19	compressor plant were not available to move this
19:49:14	20	pipeline's gas?
19:49:15	21	MR. WALTERS: Again, without this compressor
19:49:18	22	station, the pipeline will not be able to

19:49:20 23 distribute its gas. So pipelines, as I highlighted

19:49:25 1 earlier, a critical part of moving gas within the 19:49:29 2 pipeline. So without the compressor station, the 19:49:31 3 pipeline cannot move its gas. It's as simple as 19:49:34 4 that.

MR. MEHOLICK: Well, we're still getting gas now. What's -- the impact is obviously the flow, I'm assuming. With the compressor station you'll move more gas, but you're moving gas now through that pipeline.

MR. WALTERS: We're moving gas -- again, we have a new pipeline coming, Northern Access 2016. There's a new pipeline coming from Pennsylvania to Porterville compressor station. That will bring new volumes to Western New York. This project is part of Northern Access 2016. This project is necessary to move that gas. Simple as that.

(Comments from members of the public.)

MR. BUECHLER: You'll have an opportunity to speak, so please, let's let the applicant speak at this point.

So it's really a question of providing adequate volume in the future? Is that what you're saying?

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19:50:29 1 MR. WALTERS: I'm saying that this pipeline
19:50:31 2 is necessary to distribute gas coming up.

MR. MEHOLICK: From this new pipeline.

MR. WALTERS: From this new pipeline.

MR. WELKA: So if it's not built, it would be backed up somewhere? It would be bottle-necked somewhere? It would end somewhere obviously.

MR. WALTERS: I'm going to suggest -- we provided you the FERC certificate of necessity. It is tab C of the April 12th submittal. A lot of the questions you're asking right now I think are answered by that document, and so I would simply ask you to review that, and then, perhaps next month, if you have more questions, we can run through them. But a lot of what you're asking I think is well covered in that document and explained. But, again, if you have additional questions, let's talk about it.

So perhaps I can just suggest that as a path forward.

MR. WELKA: That's fair.

MR. WALTERS: Great.

MR. BUECHLER: Any questions? I think we're

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19:51:38 2 MR. WALTERS: Thank you. I appreciate the 19:51:40 3 opportunity.

MR. BUECHLER: We're going to move on to the comments portion of our hearing tonight. We'll take it in the order of the sign-in sheets. Again, we have 16 people signed up. Before we start, is there anybody who came in late that didn't get a chance to sign up? Why don't you come on down and put your names on here.

(Discussion off the record.)

MR. BUECHLER: All right. First up on our signup sheet is Mr. Zachary Chapman.

MR. ZACHARY CHAPMAN: Yes. Before I get to my sheet that I prepared today, since we have a little bit more time, I have a little rebuttal to what I just heard.

As a resident, I grew up here. I'm 40 years old, went to Starpoint, and what I just heard, I feel my health is threatened. I do not like feeling that way since I built my own house here in the town, spent a lot of money on it, a lot of hard labor. I don't want to just have to put up a sign

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19:56:53 1 and sell my house because I feel threatened by the 19:56:56 2 oil industry.

You know, I looked at the scale of the map that you provided. You know, I pulled my house up on my phone. I got woods. Look a half a mile around your map, you got people, large residents surrounding that compressor station.

You know, you talk about screening. That's wonderful. What are you doing for screening of your smokestack? You opened it up for this hearing, so I'm going to comment on them. Lots of pollution coming out of these. It's not regulated well by FERC as FERC is a politically motivated institution, and it's not very valid since it has not denied compressor stations across the country. Look at Minisink, New York.

You want an example of it? Hey, you want nosebleeds? You want headaches? You want nausea? I guess we'll sign up with you then for that. I don't need it. That's not an essential service. This meeting really should be about the essential services.

And, you know, you talk about end users. I

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don't know where this documentation is coming from that you're supplying anyone in this area or Western New York area with natural gas. As far as I can tell, and the scuttlebutt is and the documentation is, you're shipping it right off of Canada, ship it oversees internationally. So that doesn't have to do with us. So I think that you really need to relook your priorities and look out for the residents of this town and not for some

So getting to what's really important, it's an essential service, right? What's the definition? Well, as defined by multiple sources, and I'm on the sheet now, just so you guys know, by public needs such as water, gas, and electricity that are often supplied to people's houses.

Now, that would be local, at least in the local Western New York area. Town Code refers to and defines essential service as keeping in line with the state code standards defined as the erection, construction, alteration, maintenance by public utilities, municipal government agencies of gas, water, sewage, communication systems, and

facilities. Railroad track facilities and bus
sissential service.

Issue at heart of the matter: National Fuel Gas or Empire Pipeline, Incorporated, is not a PSC or publicly regulated industry. They are regulated by FERC. You're either one or the other. You are not both. FERC is not publicly regulated, which leads us to newly submitted Exhibit C by Empire. Thank you for the two-day notice, by the way.

Consol Edison and Hoffman is not comparable.

It's a PSC, and it relates to servicing people in close proximity minimally by transmission lines. A public necessity. We have gas lines in this town.

This is transmission to another country. Gas services, no one directly or indirectly in any means locally is going to get this.

It also provides no savings to Pendleton residents. No hardship, I don't have a hardship. My gas comes to my home fine. Homeowners will incur none of this. So we should deny this.

It should be noted that there are huge globs of fracked dirty unpurified natural gas in the east, and, as such, in this case Canada will ship

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19:59:57 1 our country's gas overseas via the St. Lawrence 20:00:01 2 Seaway.

How is servicing other countries an essential service? It's not. The court cases say there is a need for utilities. A ZBA can't deny it. Rosenburg looks at three areas to see if it's a public utility. Empire's far-reaching manipulation that satisfies Rosenburg's criteria is false. They are regulated by NGA or under FERC. Remove them from -- this removes them from PSC.

In addition, there is no need in the area now or in the future for their compressor station.

In both cases C and D, Empire hinges their argument on being a need for a service in close proximity to U.S. locations.

None of these services stated in the two cases are relating to harmful toxin byproducts from burning frack gas for a compressor station to its local residents which such infrastructures were built. Empire's plan will release toxins to residents, not only the particulates, but noise and vibration. That's not an essential service.

Exhibit E is outrageous, noticing through

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the documentation for a need for local infrastructure to service the northeast when the project is concentrated on shipping our resources overseas and has no impact on serving our local lines or lowering our prices.

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In the end, it's not a public entity. It does not serve any need of our residents, homeowners, or landowner in current area. The original interpretation by the building inspector was spot on. Empire's application rejected based -- rejected based on being not an essential service. ZBA should uphold the building department and deny the application. It's not an essential service. Thank you.

MR. BUECHLER: Thank you. Next, Larry Chapman.

MR. LARRY CHAPMAN: At your discretion to the chairman, I would like to request that my time be shifted temporarily over to Gary Abraham so as to facilitate his ability to speak here tonight.

MR. BUECHLER: We'll give Mr. Abraham enough time to speak if you want to speak.

MR. LARRY CHAPMAN: But I'd like to allow

20:02:15 him to take my spot temporarily, so I'll switch 1 with him, if it's all right with --20:02:18

> MR. BUECHLER: Okay.

MR. LARRY CHAPMAN: Is that okay? you.

MR. BUECHLER: Mr. Abraham is number 8 on the list.

Gary Abraham. MR. ABRAHAM: I'm here representing the Town Board of the Town of Pendleton.

I think Mr. Walters correctly stated the He's asking for a variance. He wants standards. to overcome the self-created hardship which exists, because when they brought their proposal, the town restrictions and the zoning code were already in place. When that happens, you're deemed to have created your own hardship. He wants you to apply a relaxed standard because he's a public utility, so that takes us right to the issue of whether this project is a public utility.

First I want to emphasize that the Zoning Board of Appeals has a very limited job here, to determine whether the town building inspector

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correctly interpreted the zoning restrictions that apply in the town's light industrial district where Empire wants to build a compressor station.

Whether the Federal Natural Gas Act preempts town zoning rules is now before this Board. Empire and National Fuel have sued the town in Federal District Court in Buffalo for a decision on that question. The town has answered the complaint, and we await a decision.

The ZBA shouldn't be distracted by Empire's preemption argument, nor should you be distracted by a discussion of potential adverse impacts of the project. Those were reviewed by FERC and by the Planning Board.

Did the town building inspector and the town building department correctly conclude that a large compressor station is not allowed on Killian Road. That is the principal question before you, and that's the question on which I want to comment.

It is not correct, as Empire asserts, that, quote, in the denial of a building permit for the facility, the building inspector has found that the facility is not an essential service because it

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20:04:30 1 does not service end users within the town, 20:04:34 2 unquote.

Empire makes that assertion in its May 23 supplement at page 3. It makes the same argument in its April 12th initial application at page 25.

Nowhere in the denial letter by the building inspector can such a position be found. Instead, the building inspector found that, quote, the project's purpose is to deliver natural gas to markets in the northeastern United States and Canada, unquote.

That -- quote, that does not demonstrate the company as a public utility, unquote, and, quote, National Fuel and its affiliates do not include any distribution company -- companies. That is, the company or its affiliates do not distribute gas to end users, unquote.

There's no reference in there to end users in the town. Does it distribute gas to end users, period. The building inspector found that there was no demonstration that it does.

The building inspector nowhere makes reference to service to end users within the town.

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The building inspector did not consider that question, much less impose that as a standard Empire must meet. The company has fabricated this position and wrongly attributed it to the town's building inspector.

Accordingly, the company's complaint that it's being made to show that the compressor station serves end users in the town has no basis. Nobody ever required that.

The town finds nothing to disagree with in Empire's statement of the standard it must meet to qualify for a building permit in the light industrial district. Empire states, and I quote, under the Town Code, an essential service has two parts. First, it must include the erection, construction, alteration, or maintenance of gas, electrical, steam, water, sewage, communication systems, and facilities.

Second, the entity involved must be a public utility, municipality, or other governmental agency.

Empire is obviously not a municipality or other governmental agency, and the building

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inspector found that Empire is not a public utility. The building inspector correctly stated the local law consistent with the statement from Empire I just quoted. Quote, this is from the building inspector, specifically Section 247-4 of the code allows a special use -- allows as a special use essential services, including gas, da, da, da, constructed by public utilities, citing Town Code 247-4.

There is no need to consider more. The ZBA's job is to determine no more than whether the building inspector correctly interpreted the local law.

Section 247-4 of the zoning code also requires that Empire provide to the building inspector a demonstration that it is a public utility. There's no ambiguity in the word demonstration.

We asked Empire and National Fuel to provide that demonstration several times, in the FERC proceeding, and the building inspector asked. It never provided the demonstration. The building inspector had no discretion but to deny a building

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20:07:59 1 permit because they didn't comply with the local 20:08:02 2 law.

They can't now provide such a demonstration, having squandered their chance to do so in their application for a building permit. The company's attempt to provide legal case law to support its case should be disregarded. It's a very simple issue. Did you demonstrate that you are a public utility or did you not? We asked. We asked. They didn't provide any demonstration.

Even if the ZBA wishes to consider the company's legal case, there are good reasons to reject it. The cases the company cites are not helpful. None of them involve interstate pipeline projects meant to transport natural gas.

Remember, the building inspector correctly noted that distribution pipelines provide essential services and are typically operated by public utilities, but Empire operates a gas transportation pipeline. It may provide gas to distribution pipelines, but that does not make Empire a distributor of gas or a public utility.

Public utilities in New York are governed by

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20:09:13 1 New York Public Service Commission. Transportation
20:09:16 2 pipelines providing natural gas for resale in
20:09:17 3 interstate markets are governed by FERC.

This project is clearly regulated by FERC.

It is not regulated by the PSC. That clarifies without any doubt that the compressor station is not a public utility.

Empire's assertion that it is a public utility and that it provides essential services which must be direct gas service to end users somewhere on the planet is no more than a bald assertion lacking any demonstration.

MR. BUECHLER: Mr. Abraham, we were at seven minutes at this point. We're pushing a rough estimate of five.

MR. ABRAHAM: I'm four sentences away.

MR. BUECHLER: Okay.

MR. ABRAHAM: Sorry. By its own account, the compressor -- by Empire's own account, the compressor station is designed to provide gas to markets somewhere, whether in Canada or in New York. It has not shown what will happen to any of the gas.

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One time it responded to our request that it provide the demonstration by saying that some molecules of gas may find their way into distribution lines, but that doesn't make them a distributor of natural gas.

If it were built, the compressor station might provide some gas to NYSEG, but NYSEG is the distributor. NYSEG can get gas for its customers without this compressor station.

NYSEG is a public utility. Empire is not.

NYSEG provides essential services. Empire does

not. This is what the building inspector

concluded, and we urge you to uphold the building

inspector's conclusion. Thank you.

MR. BUECHLER: Thank you. Mr. Chapman, did you want to --

MR. LARRY CHAPMAN: I can wait.

MR. BUECHLER: Then next up is number 3, Mr. Broughton.

MR. BROUGHTON: My name's Neil Broughton.

My wife and I moved into Pendleton from Niagara

Falls in 1980, so we've been here almost 37 years.

The reason we moved to Pendleton was because

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in Niagara Falls we were experiencing on a regular basis sirens that would go off when Hooker,

Occidental, and the other chemical plants along the river had leaks. We didn't really need the sirens, because we could smell the chlorine gas and would have to rush inside, get off our front porch or our yard. We were worried about how it might affect our garden, and the fact that gas was still getting into our home even though we were trying to protect ourselves within our home.

So we came to Pendleton because we assumed that there wasn't that kind of an issue here, and in following the Zoning Boards over the years, they've done a great job at preventing that kind of emissions from entering our air that we have been breathing cleanly, I assume, for 37 years now.

One difference that would occur from the emissions from this compressor station is that we wouldn't have a siren. We wouldn't have any ability to detect any of the harmful emissions like benzene and butane and whatever the other emissions are that scientists can elaborate on. So we would be constantly, when we're outside, under the fear

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20:13:07 that this is still occurring and the danger is 1 20:13:12 still there.

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So it's kind of a psychological care that we would experience that has not been lessened at all by any of the claims by National Fuel Gas or -- or Empire or any other institution or company that does occur, and there's been experts that have testified to that at prior times.

MS. REEB: Hi. resident of the Town of Pendleton.

20:13:27 that just doesn't occur. We, in fact, know that it 20:13:32 20:13:35 20:13:38 20:13:42 10 Other than that, an emotional kind of 20:13:46 11 appeal. I, too, questioned the essential nature of 20:13:51 12 the service that they're providing. consider essential, to me and to anybody I know, is 20:13:54 13 20:13:59 14 being able to breathe clean air and not having it 20:14:02 15 affect my physical health, my property value, my dogs, my kids, my grandkids. 20:14:09 16 20:14:11 17 So I would urge the Board to continue its fight, and thank you very much for doing so in the 20:14:16 18 past. That's why we've stayed here for 37 years. 20:14:18 19 20:14:24 20 Don't want to have to leave. 20:14:30 21 MR. BUECHLER: Annmarie Reeb. 20:14:33 22 Annmarie Reeb, and I'm a

First of all, I'd like to provide to the Zoning Board petitions signed by residents of this town. We, the residents of the Town of Pendleton, New York, fully support our Town of Pendleton's building inspector's decision to deny a building permit for the proposed gas compressor. We would like to provide that to you first. Thank you.

Okay. To the Pendleton Zoning Board of Appeals, first of all, thank you for allowing us to speak in public here regarding the Empire Pipeline, Incorporated, zoning appeal. I respectfully request that this letter be submitted to the official record of the Zoning Board of Appeals meeting on this matter and the comments contained within considered seriously.

Empire Pipeline, Incorporated, and its parent company, National Fuel, have admitted that 72 percent of the new gas capacity created by the Northern Access 2016 project will be travelling through the proposed Pendleton Compressor Station and Wheatfield Dehydration Facility and will be going directly to market via the Dawn hub in Canada. The other 28 percent new capacity will

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With that being the case, Empire Pipeline, Incorporated, is wrong to keep citing and hiding behind both the Natural Gas Act and the authority granted by Congress to the Federal Energy Regulatory Commission, FERC, and all of their letters and filings to the Town of Pendleton relative to the proposed compressor station. When last I checked, Canada was not part of the United States.

Empire Pipeline, Incorporated, in its own pleadings to the U.S. District Court on March 13, 2017, stated it is well settled that the Natural Gas Act preempts a municipality from using local law to directly regulate the construction and operation of natural gas facilities for the transportation of natural gas in interstate commerce.

The Federal Energy Regulatory Commission on their own website state they regulate the interstate transmission of electricity, natural

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20:16:51 1 gas, and oil. I have a copy of it right here,
20:16:56 2 which I will be submitting with my statements, to
20:17:01 3 show the members of the Zoning Board.

The proposed Pendleton Compressor Station is not needed for interstate commerce. It is only needed to pressurize the gas so that it can travel through Empire's high-pressure pipeline system under the Niagara River, under Grand Island, and on to the Dawn hub in Sarnia, Canada, over 200 miles away.

Therefore, as the pipeline -- therefore, as the pipeline that will be travelling through the proposed Pendleton Compressor Station will be going to Canada, wouldn't that make it an international pipeline being used for international commerce?

Therefore, why can't a municipality such as the Town of Pendleton regulate the construction of this facility? FERC can't. Don't we have a right under the home rule? Aren't we the ones living in the town and paying the taxes?

I would like the Zoning Board of Appeals to look at the other industries in the Town of Pendleton. We don't have many, and there is not

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No matter how Empire Pipeline tries to disguise the proposed compressor station to look like farm buildings with 70-foot green silos, they cannot hide the fact that this type of facility will pollute the entire Town of Pendleton.

The proposed Pendleton Compressor Station will be a nuisance to the surrounding neighborhood with the perpetual noise and vibrations it generates, and it will be a danger to the health and safety of all the residents of the Town of Pendleton with the emissions it throws into the surrounding air.

And just so you know, when they -- which is not on here, they're going to bury some of the pipeline. What about the vibrations from those compressors? They're talking about pipeline.

Those compressors are at least 11,000 horsepower.

By any reasonable assessment, the compressor station would be heavy industrial land use, not allowed in the town's light industrial zoning district. You should, therefore, affirm the

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20:19:00 1 building department's determination and deny Empire
20:19:04 2 Pipeline and National Fuel, or whatever they are
20:19:06 3 calling themselves today, a building permit.

I would like to thank you on that, but I would also like to rebut National Fuel if I have a moment.

MR. BUECHLER: You have some time.

MS. REEB: Do I have some time?

First of all, there was a question asked about the gas pressure on the lines, and that is determined based on the gas going through. I'd also like to point out it's also based on classification codes. That is not determined by FERC. That is determined by FISMA, and FISMA, they have to still go through them for a permit if they're going to do anything between class codes 1, 2, 3, and 4.

So in the submittal to FERC, they did an office study or computer study of our area in the classification codes and promised a full study of which they never provided to FERC, of which I requested, of which I also brought up to the DEC, because that is important to us as far as how high

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require them to provide it. So when they said

FERC, you know, confirmed all this stuff, well, it

was only based on what they wanted to know and not

based on the questions we asked and we wanted

answers to, because it's us that is living here.

They don't live here. They don't live here. We

live here. We want our answers. Thank you.

MR. BUECHLER: Thank you. Sara Siracuse.

MS. SIRACUSE: Hi. Sara Siracuse, 6988

Monroe Street, Pendleton. I'll give my address. I

don't mind.

As a resident of the town, I am here tonight to show my support for the Code Enforcement

Officer's decision to deny Empire Pipeline, Inc., a building permit and also to request that you deny them a use variance.

I am in agreement with the building inspector that this type of facility is not a permitted use by right within the town's light industrial district, and I further assert that

based on the town's purposes, principles, and practices, there is no ordinance or district zone that will allow for this type of intrusive facility or industry.

I would like to specifically address the term public utility, and I have brought for you tonight a copy of National Fuel Company's annual 10K filing with the U.S. Securities and Exchange Commission.

It is my belief that this document fully supports the position that Empire as well as its affiliates, National Fuel Supply, do not meet the criteria of a public utility. This would negate any attempt on their part to obtain a special use status under the title of essential services per our code and its intent.

This document shows that the organization of said company, including all the subsidiaries, are broken down into five distinct and specific business segments for the purposes of not only reporting, but in order to comply with the requirements of the various regulating agencies each must comply to.

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As you will see, I have highlighted many 20:22:26 1 sections and phrases for your review and 2 20:22:28 consideration, but due to time constraints, I will 20:22:31 3 only be able to briefly touch on a couple of them. 20:22:34 4 20:22:37 So I respectfully request that you take the time to 5 20:22:39 6 review this entire submission before rendering any decision. 20:22:42

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On page 6 of this document, you will see the only subsidiary described and listed within the utility segment of this holding company is National Fuel Gas Distribution. Both Empire and Supply are placed together under the listing of pipeline and storage, meaning that if two entities perform similar functions, they will be listed together.

I believe this separation of utility versus pipeline and storage not only demonstrates that they are distinctively different types of businesses, but that they actually perform separate and independent functions for said company.

To further support my assertion on page 7 of this document, under rates and regulations they make a clear distinction that the utility segment is governed by the Public Service Commission, and

20:23:30 1 the pipeline and storage segment is governed by 20:23:33 2 FERC.

On pages 8 through 11 you will see statements in regards to how the utility segment has to contract with the pipeline and storage segment in order to purchase gas from suppliers, where the pipeline and storage segment simply transports and stores the gas that is already owned by their customers.

Seasonality is addressed, differentiating that only the utility segment is given the right to have a weather normalization cause which helps recover their normal operating costs which are dependent on volume used. The pipeline and storage segments do not have the same right, nor do they need it, because their costs are not dependent on the amount of volume used.

Page 15 contains information regarding the fact that only Empire and Supply are subject to Canadian regulations, again, differentiating them specifically from the utility segment.

Their financial data and accounting for all their segments will also clearly show you the

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20:24:35 1 distinctions and differentiations and why they have 20:24:38 2 to be broken down that way.

I believe this document alone supports the decision that Empire is not a public utility, and it's certainly not per our definition and its intent.

I also believe that this document proves that the only business segment found under National Fuel Gas Company that could qualify for a public utility status is National Fuel Distribution. Any decision stating otherwise or that grants one segment the authoritative privileges of another segment or its title would be completely inappropriate.

To conclude this point, I also bring to your attention on page 3 of their actual application under project details which contains various statements in regards to Empire transporting gas to the local utility companies. I believe in their own words they are proving the distinction between their pipeline company and the utility companies they serve.

In regards to their request for a use

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variance, I believe I need not say much, for I have full faith in this Board's knowledge and your understanding of the duties set before you, and I believe that based on your practice of integrity and thoroughness, you will come to agree that granting such a variance would be in complete dereliction with this town's essential character, its ordinances, and the general welfare of its citizens.

I will leave you with this statement by

James Coon: Great care must be taken to ensure
that the purpose and intent of an ordinance or
local law is carried out lest too many changes
without proper foundation destroy zoning itself.

Thank you.

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MR. BUECHLER: Barb Ciepiola.

MS. CIEPIOLA: Hi. I'm Barbara Ciepiola, and I'm a Pendleton resident for almost 27 years.

I support the Town of Pendleton building inspector's denial of a building permit for the proposed 22,214-horsepower compressor station and related equipment located at 4281 Killian Road in a light industrial district in the Town of Pendleton,

Buffalo, New York 14202 - (716) 853-5600

JACK W. HUNT & ASSOCIATES, INC.
1120 Liberty Building

20:27:10 1 New York.

Light industrial use encompasses light
manufacturing businesses that do not cause, quote,
noise, air, or water disturbances or pollution. I
also feel that no use variance should be granted,
because I do not believe that zoning regulations
and restrictions have caused unnecessary hardships
to National Fuel Empire Pipeline as explained here.
I also have the New York zoning laws specifically
talking about variances.

Number 1, one of these New York State

variances is that the requested use variance will

not alter the essential character of the

neighborhood. The Town of Pendleton is mostly

farmland, trees, and houses, homes located mostly

near the proposed compressor station site.

Businesses include our school, churches, a
New York State regulatory station, landscaping,
topsoil, auto, motorcycle sales, a golf course,
pole barns, restaurants, a gas station, daycare,
two ice cream places, a hotel, the gun club,
et cetera.

The only facility that emits pollution is

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20:28:25 1 the mercaptan facility on Aiken Road. At least 20:28:29 2 that is not going to be visible from the road, 20:28:31 3 unlike the Killian compressor station.

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The homeowners, 115 children at daycare, 350 golfers at Tan Tara, school children would all be affected by the gases emitted by the compressor station.

It is also extreme danger to us since the gun club has a sign .3 miles away from the site warning that someone or something could be shot. What if the compressor station pipes are accidentally shot? Does the town have an evacuation plan if that happens? Please prevent this level of intrusion in Pendleton and protect the health and safety of our community.

Number 2, use variance. The alleged
hardship has not -- has not been self-created.
This is definitely not true. There are numerous
other locations that are zoned high industrial,
like the existing compressor station on Lockport
Junction Road that are not near a lot of homes
within a one-mile radius and also zoned high -- you
know, basically high industrial, heavily

20:29:39 1 industrial, okay?

National Fuel/Empire Pipeline also paid for the property before they were given a building permit, so that's not a cause for extreme use.

3, the applicant cannot realize a reasonable return. There are plenty of other businesses I'm sure that would be willing to locate to Pendleton.

Maybe another example, like SolarCity.

4, the property's plight is due to unique circumstances and not to general neighborhood conditions. The noise, air, and water pollution would definitely affect all of Pendleton, especially since we have a lot of fog caused by temperature inversion and wind in our area. No additional people in Pendleton would be supplied by the natural gas. It is not a public utility for us.

Under the Natural Gas Act, FERC has exclusive jurisdiction associated with interstate national pipelines, including this facility. This is an international facility used to transmit natural gas to Canada.

Thank you. And I also have -- I went with

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Cindy Baumann on a tour of Pendleton. This is the 1 type of businesses we have in Pendleton. no heavy industrial business.

MR. BUECHLER: Paul Brooks.

MR. BROOKS: Good evening. This is basically -- first, let me predicate, I am a resident of Pendleton on Killian Road, and I've been there for almost 20 years. Now, I'm here today to express my complete cynicism regarding National Fuel Gas.

Now, according to a news report yesterday, you have an affiliation with Seneca Resources that does the drilling from PA over the past few years, and they have a total of 623 violations of the law regarding drilling going back to Seneca Resources in which National Fuel Gas has an affiliation with.

Insofar as inspecting their work, they have a 9 percent failure work. That means out of a hundred times that this company has been inspected, it failed at least 9 percent of the time.

So my point is, why is National Fuel Gas affiliated with such a company? That's crazy. That gives me -- National Fuel Gas no credibility

JACK W. HUNT & ASSOCIATES, INC. 1120 Liberty Building

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to even thinking about putting people's lives in 20:33:31 1 20:33:35 2 danger.

> Now, over the past ten years, going back to Seneca Resources, I keep saying that, which your company has an affiliation with, they have been fined over \$900,000 for violations. So my point is, I don't trust National Fuel Gas. Thank you.

> > MR. BUECHLER: Mr. Chapman.

MR. LARRY CHAPMAN: Thank you. I think the wait was well worth it, let me tell you. Okay. I've got copies here. I'm going to be short one, and I'll give that one out when I get done reading mine, okay?

MR. BUECHLER: Just a minute, Mr. Chapman.

MR. LARRY CHAPMAN: Sure.

MR. BUECHLER: We're just clarifying that -it's my belief you postponed your time and you're taking Mr. Abraham's slot is what I'm --

MR. LARRY CHAPMAN: Yes, right.

Okay.

MR. LARRY CHAPMAN: At your discretion, sir.

Continue.

MR. LARRY CHAPMAN: You know, I sometimes

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feel that I probably should have been more involved 1 in this before things had gotten this far along, but I would like to just put the record straight for you guys to be able to make a good decision on 4 your own. I want you to understand something. 5 6 do agree completely with Mr. Abraham and his -- his dissertation here, and in support of that, I would like to give you a little something that no one 8 else in this town, with the exception of Bob 9 Kramer, would be able to do so, and I'm going to 20:35:44 10 20:35:47 11 give you just one thing, and this is a time capsule 20:35:51 12 for you guys.

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You may or may not be aware of it, but I was one of the authors of this ordinance that you're looking at. If you ever wondered what was on our mind when we made it between Joe Boris, who was the chairman at that time of the Planning Board, and the members of my board, which unfortunately I have to mention all but one of them and myself are So I'm going to give you what I hope deceased. will be something that will leave a lasting impression on this particular issue.

And should you in the future want to ask me

while I'm still alive and I can still remember, be
free to ask me what did transpire, if it seems to
be important to you, all right?

All right. I would like to formally state -- and I'm just going to read this, and then I will paraphrase what I'm going to read for you. I would like to formally state for the record that as long -- as a longtime resident and a previous town official, that I find the challenge of the building inspector's rejection for a building permit regarding a proposed compressor station and related equipment located at 4281 Killian Road to be without merit and should result in rejection of their request for a variance.

As town supervisor, that with the help of the Town Board and the Planning Board was responsible for much of the existing text of the town zoning ordinance, I feel compelled to give an explanation of the intent of the wording contained in the ordinance.

See, that's the one part that you can't get, and that is, what was the intent, what was the true intent of our discussions, and there were many, and

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they were long, to tell you the truth. This ordinance was a real pain in the butt, to be honest with you. We spent -- we spent hours and hours on this thing, and I thought we would never get it straight, and it went back and forth between the Planning Board and ourselves over and over again. The Town Board debated things. We did not always agree on everything.

Our overall objective, and this is straight from the history book here, as regards the light industrial zoning was to protect the public health and well-being by controlling any form of industry that could pose an environmental threat to the town, as the town at that time was actively involved in an environmental problem with hazardous waste disposal, like Frontier Chemical, that posed a major health hazard.

That I have to tell you, gentlemen, was a real pain in the butt as well, and part of that was due to the fact that our ordinance wasn't really in place when that business started, and we really saw the error of our ways and what we really needed to straighten out. That was a very distasteful

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experience on my -- in my history here as

supervisor. I would really not like to see anybody

else have to repeat that experience.

We felt that we were fighting an uphill battle against a lot of -- a lot of indecision from the State and a lot of noncompliance from the industry itself, and nobody seemed to be willing to help us.

This further provided incentive to enact the protective wording that you see in your ordinance. So we had a reason for what we did and for what we put in there.

To insure that our ordinance would comply with state standards, we often used standards and recommendations from state guidelines, the limitations on rights to usage as stated, the ordinance to do just that. The provision for a possible exception in the term essential services was meant to satisfy the need to provide for our local town needs for immediate services.

Now, further, our jurisdiction of this matter was felt to be within our home rule rights.

Now, I feel very strongly about this

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ordinance as a representation of us as a town and our right to legislate laws on our behalf that protect us.

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MR. BUECHLER: You're at five minutes right now, Mr. Chapman.

MR. LARRY CHAPMAN: Okay. All right. Let me just summarize really quickly here, all right? The impression I had of the claim of agents of the National Fuel, that they represent the local central service does not meet with our original intent for this provision.

Furthermore, stated overall purpose of their project is to transmit gas to other markets for outside of our area and are not intended as a local supply or direct benefit, period.

of this request, your decision could have far-reaching effects on our ability to enforce our ordinance. The building inspectors did follow the intent of this ordinance. The document provided by the pipeline representatives do not necessarily or directly apply, in my opinion, to our case, and as well I notice that Gary Abraham agrees with that as

20:41:11 1 well.

I want you guys to at least be focused on what's really at hand here, and it's far more than just making a simple decision. This represents who we are.

Okay. Thank you.

MR. BUECHLER: Thank you. Paula Hargreaves.

MS. HARGREAVES: Hi. My name's Paula
Hargreaves. My husband and I, we've lived in
Pendleton for 30 years, and we moved to Pendleton
to get away from noise and traffic on Campbell
Boulevard and to raise our kids in a nice, safe,
quiet rural community like Pendleton, and for the
last 30 years, it's been lovely, and I'd like it to
continue.

We have the best neighbors in the world, and we like it the way it is. We understand we've been paying higher taxes in the town because we don't have any heavy industry. We've done that for the last 30 years. We're quite willing to go on with that. We'd sooner -- they can keep their \$10 or whatever my taxes will go down. I'll give you \$10 more. Just keep them out of our town.

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20:42:41 Anyway, I respectfully request that the 1 Zoning Board of Appeals consider the comments that 20:42:45 2 I'm putting and take it seriously. I understand 20:42:50 that Empire Pipeline, Inc., is claiming that they 20:42:53 4 20:42:56 fall under the town's essential services 5 20:42:58 6 designation.

I would ask the Zoning Board of Appeals to look at page 3 of the 955 pages that Empire submitted to them on April the 12th, 2017. In the third paragraph of this page, Empire states that, and I'm paraphrasing, as of November the 15th -- as of November 2015, the natural gas supply for the Town of Pendleton is transported largely by Empire.

Those of us in Pendleton who get natural gas supplied to their homes are already receiving this essential service using the pipeline facilities that are already in place. Empire Pipeline has already stated that the natural gas going through the proposed Pendleton Compressor Station is going to the Dawn hub in Sarnia, Canada, which is way over the other end of Ontario, close to the border with Michigan. I looked it up.

I have here two reports which I'm going to

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give to you which talk about the Dawn hub in Canada and how it's being swamped with natural gas from pipelines going to it from Ohio, Michigan, and Pennsylvania, and how it's having a detrimental effect on Canada's own natural gas industry.

The March 13th, 2017, report details a new Canadian agreement that is, and I quote, intended to send more Canadian gas to the southern Ontario market before competing pipelines from Pennsylvania are built and crowd domestic gas out of the region.

If the Canadians are already talking about the Dawn hub being oversupplied, how is building the proposed northern access pipeline and the planned compressor station providing an essential service to anyone, in Canada or to the United States? Canada has enough of their own natural gas. They have so much, in fact, that they're exporting natural gas themselves to countries such as China and India.

I remember not so long ago there were commercials on TV talking about how the natural gas from the fracking in Pennsylvania and the other states was going to make America energy

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independent. Instead of reducing the price of the natural gas to consumers in the United States, companies like National Fuel want to export the gas to make even more profits for themselves. How is that an essential service?

On May the 23rd, 2017, Empire Pipeline submitted a copy of a report prepared by the U.S. Chamber of Commerce's Institute For 21st Century Energy entitled What If Pipelines Aren't Built in the Northeast.

Firstly, I would like to point out the U.S. Chamber of Commerce is a federation representing the interests of more than 3 million businesses, so obviously it is a major slant in the objectivity and the bias in the report.

Empire's own attorney on page 8 of his cover letter stated that the Chamber report outlines the significant challenges facing the northeast due to the lack of pipeline infrastructure. However, how can the building of the Pendleton Compressor Station to push natural gas 200-plus miles into Canada improve the pipeline infrastructure in the northeast United States? It doesn't make sense to

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20:46:36 1 build a facility to send the natural gas 200 miles 20:46:39 2 in the opposite direction, does it?

Empire Pipeline has already stated that it in no way concedes any authority over the citing of the proposed Pendleton Compressor Station to the town.

MR. BUECHLER: You're at five minutes.

MS. HARGREAVES: They have continually bombarded our town officials' employees with reams of paperwork spouting a constant barrage of legal mumbo jumbo. Empire Pipeline knows that a small town like Pendleton doesn't have the expertise or the experience to properly evaluate such a complex facility and that we don't have the funding necessary to hire anybody that does -- who does, yet they've done everything they can do to pressure our officials into making hasty decision.

Just look at the 955 pages they submitted to you on April the 12th on the additional 104 pages they followed up with on May the 23rd. Why should our town concede any authority of what is built in our town to National Fuel, Empire Pipeline, or any of its many other subsidiaries or to any other

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The Pendleton Zoning Board of Appeals should simply look at Killian Road, the surrounding area, and look at the town's own master plan, and reject the proposed Pendleton Compressor Station for what it is, a heavy industrial facility that does not conform with the character of the Town of Pendleton. Thank you.

MR. BUECHLER: Thank you. Holly Dawson.

MS. DAWSON: Hi. I'm going to read from these, so I brought copies. All right. My name is Holly Dawson, and I live on Beach Ridge Road, and this proposed compressor would be about a mile behind where I live, so it obviously directly affects my life.

So I gave you a copy of stuff that I pulled from your zoning laws, and the first one was 247.32, and I highlighted the one part that actually says: The erection or use of any building or structure or the use of any land for the purpose which shall be noxious or injurious by reason of production or emission of dust, smoke, refuse -- refuse matter, sorry, odor, gas, fumes, noise,

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vibration, or similar disturbances or conditions
shall be prohibited. I think that falls into that
category.

And then under 247.2, you guys have written: For the purpose -- the zoning regulations are there for the purpose of promoting the public health, safety, morals, convenience or prosperity, and general welfare of the Town of Pendleton.

My public health, my safety, my house will be very close to this pipeline. My house will be very close to this compressor. My family, my friends, my neighbors are all directly affected.

So that is what you said you would do. That is what you're supposed to uphold. These zoning regulations, it says, have been designed to provide adequate light and air, my air. Reasonable consideration is also supposed to be given to the suitability for particular uses and with a view of conserving the value of buildings and encouraging the most appropriate use of land throughout the Town of Pendleton.

Now, the other thing is, constantly it's been mentioned about FERC giving its permission.

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FERC is the federal government. FERC basically gives its permission always, always, always, always, always. So really it means very little to me, because they obviously -- if they actually really consider things, you may see some just -- where they might say no, and they don't say no.

And the other thing is, and I've talked about this and written about this is, you know, our country was founded on the principles and the idea of self-governance. Going very back to in Virginia in 1619 and in Plymouth in 1620, people created their own government. They made their own laws. We had a history of standing up for our own individual liberties, and just because the federal government has said they can do this doesn't mean we, who -- in the States and the people in the States who have been given our rights in the 10th Amendment of the Constitution to have to just say, okay, the federal government said we have to do it and, therefore, we should comply.

We have the right, and we should stand up for our right, for our life, for our safety, for the things that we believe are important. And you

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guys, if you read your zoning, I don't see how that is irrelevant, and I don't see why any of us should not be here fighting for our own individual liberties within this town. Thank you.

MR. BUECHLER: Sue Phillips.

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MS. PHILLIPS: Hello. My name is Sue

Phillips, and I'm a resident of the Town of

Pendleton since the early 1980s. The reason why we

came out here is because we wanted to raise our

family with open space, clean air, and a good

school system.

We knew the quarry when we moved in, but I didn't know the contamination when I moved in. I learned of that by health questionnaires I would get in the mail: Does anybody in your family have cancer, does anybody in your family have thyroid disease, does anybody in your family have other illnesses. That scared the hell out of me. I was so angry at myself for pushing to move out in the country to raise our family in this good environment. And you know? I was right. It ended up being a Superfund site. I mean, really, you know.

Okay. Now let's go over to the air base.

love having the air base here. I love everything

it stands for, don't get me wrong when I tell you

this, but low-flying planes and living on a direct

flight route has a lot of emission.

I had a pool in my yard for 22 years. For 22 years I had an oily ring, black ring around my pool that we had to scrub out every single year before we could open it, empty it and open it up.

It's even worse now as far as flight pattern, not because of the air base, but because of Niagara Falls airport. They opened up to commercial flights. We have all kinds of flights coming all hours of the day and night now.

In the late '90s, we were told they were putting in a new gas line. I lived maybe a couple hundred feet from where they were putting this gas line across from Aiken Road.

So they dig this all up. We didn't know too much about it. It was kind of hush-hush really if you think about it. And, okay, the pipeline went in. Everything's fine and dandy. So they told us they were going to replace it with a larger

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1 pipeline, okay, so that's what they did, never told 2 us anything other than just replacing the pipe.

So as time's going on, we're starting to smell gas, okay? So I call my supplier, New York State Electric & Gas, have them -- call them up, tell them I smell gas. They would come to my house, check out my whole house, all my appliances, basement, furnace, everything. No problem. Happens again. Call them up again. No problem. Again, still no problem.

Finally, they said it's in the air. And I'm thinking, why would it be in the air. Well, I never knew about the mercaptan facility back there. Nobody ever told us that.

Okay. Just give me a minute here. Okay.

Now, to the mercaptan facility. I live probably a thousand feet from that, being on Aiken Road. We smell gas so much, it's unbelievable.

And like I said, I would call New York State Electric & Gas. But now, after learning about this compressor station, I found out there's a mercaptan pump back there, now we got to call National Fuel. We call National Fuel. The first thing they ask

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20:55:20 14

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20:55:37 19 20:55:40 20 20:55:42 21 20:55:45 22 20:55:48 23 you is what's your name and what's your address. Itell them. They say, well, we don't service you.

And I knew that, but then I have to go through the whole thing to explain to them, well, I know you don't service us, but this mercaptan pump is over there, this is a big problem, this is going on.

Okay. We'll send somebody out.

I would say it usually takes about 45 to 50 minutes for somebody to come out to check to see why we have such a strong odor of gas there. Last summer my five-year-old grandson would come over -- actually he was four at the time -- and it was a rainy day, and I have the Norman Rockwell porch, big porch, porch swing, wicker furniture, the whole bit.

So I'm sitting on the porch waiting for him to come in. So he comes, and we swung on the porch a little bit. He's looking at the frogs, because we had some frogs. And I said, let's go in the house and have some breakfast. So I took him in the house. He had some breakfast.

After that was done, he wants to go back outside. Okay. Let's go back outside. I opened

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20:56:49 1 the door. I almost fell over. I could not believe 20:56:52 2 the -- it was like boom, there it was, okay?

And I looked in the direction of the -- the utility road, and there was this big tractor-trailer tanker coming off there, and I even yelled out to him, what are you guys doing. He goes, oh, this is for your safety. I said, for my safety, I said, smell this, this is horrible.

So, naturally, we didn't go outside the rest of the day, and I didn't call, because now they told me what it was.

The next day I felt sicker than I ever felt before. I have constant sinus headaches, low-grade headaches. Inside my nose is constantly burning.

I get this real heat flush. I just don't feel good, and I've been feeling like that for many years. I would go to the doctor and say, you know, I don't feel good. They can't say what's going on.

Now I'm thinking, okay, I have the Superfund site in my backyard, I have the mercaptan pump in my front yard, and I have all this air traffic with exhaust flying overhead.

MR. BUECHLER: You're at five minutes.

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MS. PHILLIPS: Okay. Well, anyway, I have all this stuff going overhead. So apparently a combination of everything going on is not making for a safe place to live.

I retired a few years ago. I feel sicker now than I ever have. At least when I was working, I'd get out of the house for a couple hours, I'd feel better. Come back home, starts all over again.

Thank you for listening to me.

MR. BUECHLER: Phyllis Wass.

MS. WASS: I'm just going to submit this.

It actually is just various studies of what happens when you have a compressor station, the blow-downs which will release methane gas. Everything has been documented, backed up by studies so that it isn't just made up environmental information.

A recent study by Cornell University investigated -- or estimated leaks, and they found that anywhere from 3.6 percent to 7.9 percent of unburned methane leaks out at gas well heads and along pipeline infrastructure before reaching end users. So this is going to impact us.

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Also, there's a part of nitrous oxide and volatile organic compounds that produce ground-level ozone, and ozone inhibits growth, crop growth, by up to 30 percent, which we are a farming community. I farm my little garden, and many people around us do, and so all of this is documented.

Also, the radon gas, radioactive polonium, and lead. I mean, these are the reasons why we're all here, to ask this not be built. And, also, compressor stations are fully automated without staff present, and in emergencies local firemen, like Wendelville, must wait for gas pipeline crews to arrive from distant depots hours away.

So I'm just going to give this to you and thank you for your effort and all the work you have done and for all the residents who have worked so hard to document their research and give us a good fight against this compressor station.

MR. BUECHLER: Louise Van Wart.

MS. VAN WART: Good evening. How are you doing? Thank you so much for having us here tonight. We fully support the Board. You protect

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our town, and this is all about fairness, America.

We're getting into Memorial Day. The American

dream, the home.

I run the RealtyUSA office on the Boulevard. We sell close to a hundred million dollars' worth of houses every year just from one office. We're doing all of Niagara County. This is going to affect our property values.

I am -- I have to get up and talk tonight because I am so disgusted what's going on in Western New York with all the contamination, all the toxins.

Right now I'm going to tell you about a couple of class action suits that are going on from homeowners. They're asking us to sell their houses, and I'm calling the DEC to find out what's going on, and then call NYSAR, the New York Association of Realtors, to see what legal implications I have with selling their houses with known toxins in their houses.

This is disgusting. We have another situation here tonight. I am just so livid with all of the stuff that's going on. When they came

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to town, they sent out their notices. If it wasn't for Kim Lemieux here, I wouldn't have even gotten a notice. She brought it to my attention. Kim works with me at the real estate office. She said,

Louise, did you know what was going on. I had no idea. I work 60, 70 hours a week. I didn't know what was going on. She said, oh, my God.

Come to find out, this is across the street from me. I'm over on Beach Ridge Road, right across the street, across the street where there's a subdivision that just got approved for 19 brand new houses starting at \$450,000, just within feet away from this compressor station.

We, the town, knowingly gave them permission to build this, put all this infrastructure in. I saw thousands of truckloads of dirt going in there, only to have it resulting that these people are going to contaminate the area. This isn't helping our town. This is bad.

Now, you are a Zoning Board. You are here to protect us, and we support you wholeheartedly, but what the heck is good for zoning laws if everybody has to bide by them except for big

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companies? They got all this money. They've got all these attorneys. DEC denied them, but here they are. They're suing us all again.

They say DEC doesn't know. Well, let me tell you something: DEC does know, because right now, and I've got paperwork here, we have contamination down in Tonawanda over on Carney Street. National Fuel's involved. It's a Superfund. We had a sink hole.

neighbors. Contamination is going in the canal.

DEC has done boring tests. They figured out how far it's going to go. National Fuel has to clean this up. There's a Superfund. But they say it stopped. And you know what? That's not what the neighbors are saying.

I have another situation with a class action suit going on out in Wheatfield right now. What do I do? My agents want to sell these houses. What do I do?

Okay. So Durez has this contaminated area.

It was a Superfund. It was filled over with soil

from the Love Canal in 1968. You think when Love

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Canal was found as a bad site that they would have gone and located all the soil that was dumped there? No, they didn't. So what do I do. So we have this house. I call up DEC. I need to know my legal rights. I would protect every one of my customers out there.

I called the DEC. I said, did you test that area, the people in that area said they're having leaks of contamination, okay? I call them up. The guy was very nice, and I listened to everything he had to say. He said, we've tested all the sites just within X amount of time. We found that there were higher than normal toxin levels there, but no higher than if you were going into Niagara Falls and you were on any city block. Guess what? Wrong.

There's a class action suit going on right now that I am not at liberty to tell you about, but they found very high levels of toxins. People are moving away from their houses without even selling them, because they can't sell them. They're higher than what the DEC said. So it's -- the DEC said that it was okay.

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Next situation, Love Canal. DEC goes in.

They clean it all up. It's all great. They're selling more houses. Guess what? There's still leaking going on over there. Still leaking going on. DEC said it was okay to reopen that. Guess what? It wasn't. There's leaking going on.

Okay. So what -- and I know a lot more going on with some of these houses than the normal public knows. I've been in the business for 33 years.

MR. BUECHLER: You're approaching at five minutes.

MS. VAN WART: Okay. So I'll wind up in a second.

But the problem is, DEC said those were all okay. They said their project was not okay, that it was contaminated. So if all these things were not okay -- were okay with the DEC and this isn't, guess what? This is really bad, you know.

So the thing of it is, for light industrial, for the code published, it just said that this -- the intent of the industrial -- light 1 industrial zone is to provide for wholesale and warehousing

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fabrication, manufacturing, assembly, or processing
of materials that are in refined form and that do
not in their transformation create smoke, gas,
odor, dust, noise, vibration of -- vibration of
earth, soot or lighting to a degree that is
offensive when measured at the property line of
subject property.

And it also said that it's -- it's stated

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And it also said that it's -- it's stated that its maximum building height is 35 feet, and their building heights are not 35 feet. In addition to that, when they did the proposal --

MR. BUECHLER: You're over six now, so wind it down.

MS. VAN WART: Just a quick thing.

When they were proposing this, I went on their site visitation and into the site visitation, which I wasn't invited to and I had to call to go to that, because they told me I was out of the area, and I'm across the street from it. I go there, and I see under proposal they have a pipeline going across the street from my house, right by my house, within 50 feet, with a

21:08:13 1 hundred -- is it PSI for the speed?

UNIDENTIFIED SPEAKER: 1400.

MS. VAN WART: Now, would you like that pipe going 50 feet away from your house? I want to know what the explosion level is for that. What is the radius if that explodes at that compression station with all those kids in that area?

MR. BUECHLER: I'm going to have to cut you off. We're at seven now.

MS. VAN WART: That's fine. Thank you very
much. I appreciate your time.

MR. BUECHLER: We're going to take a short break.

(A recess was then taken.)

MR. BUECHLER: Kim Lemieux.

MS. LEMIEUX: My name is Kimberly Lemieux.

I am a Pendleton resident. I'd like to just make a comment in regard to Sue Phillips' comment.

I have also called 911 specifically numerous times about the Aiken Road metering station. I also have opened a public service complaint, a commission complaint with them. I don't have the file number with me now, but I do have

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21:15:31 1 documentation.

I just want you to understand that mercaptan is a hazardous waste, and in order to transport that, you have to have that HAZMAT license designation.

But I also want to make mention that gas is actually burned at that metering station, and if you go back there, you're essentially punched by that mercaptan smell, as I am almost I would say at least once a week as I travel down Aiken every single morning, especially when it's a cooler morning, have your air temperature -- or have your cloud cover, if you will.

But I do want to make mention that benzene sits on top of water, which could cause that ring on the pool.

I do want to just talk about Section

247.32-D and the fact that you do have that
responsibility of looking at our health and safety
of the residents. Recent studies have shown that
emissions from compressor stations are greater than
at the actual drilling rigs.

There are many contaminants that come out of

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the compressor station. Mr. Walters used the word 1 2 stealthing in regard to landscaping. The air pollution coming out of these 70-foot chimneys, 3 chemical-spewing chimneys, is a stealth killer. Cancer has a long latency, and the effects may not 5 appear for years, so that's that stealth effect. 6

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Some of the air emissions and health effects are VOCs. They cause cancer, neurotoxicity, infertility. Benzene, cancer, endocrine disruption, infertility. Xylene, endocrine disruption. Toluene, endocrine disruption, infertility. Formaldehyde, cancer, infertility. Radon, lung cancer, the leading cause of lung cancer among women, specifically who use fuel to cook in their home, unfortunately. Women generally cook, I suppose.

Some of the diseases to the toxic exposures are inhalation, breathing the polluted air. oral, drinking polluted water, eating contaminated foods grown in gardens. Hand to mouth behaviors with young children. Transdermal, any absorption across the skin, whether showering or bathing or swimming. And then, of course, across the placenta 21:17:46 1 for the mother and the child.

Starpoint School is just 2.8 miles away. As you know, I'm a schoolteacher. Children are at my heart. As a mother, they're at my heart. I love them dearly, and there are many children, some of your grandchildren possibly, your children went to Starpoint schools. They are there at that school for almost eight hours a day, if they are in any sports or any activities after school. The teachers, the faculty, the staff are all there as well.

Our most vulnerable population is our children. They have faster respiratory rates than adults, so they inhale relatively greater quantities of airborne contaminants. They're smaller, they're closer to the ground where all the contaminants really — the particulate matter specifically, where they can inhale it a lot easier. They also have underdeveloped immune and metabolic systems and cannot detoxify themselves.

What you may not know is NFG, Empire, I'm not sure which one, but in conjunction with Tennessee Gas, they co-own the Cambria compressor.

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Another thing that you should really consider is the noise pollution. I want you to understand that the compressor station, being 22,000 horsepowers, is equivalent to five and a half train locomotives.

Now, I live on Beach Ridge. I don't know where all of you live or where some of the residents here live, but I can hear the Route 31 locomotive going down that rail track every single day. I hear the whistle. I can feel the rumble living on that ridge. I get the vibrations in my house. I get the blow-downs at Cambria compressor. I've timed them. I've recorded them. I know when they happen. I can pull their records, if they let me, and make those matches. I can tell you exactly, because I'm a night owl. I stay up pretty

:54 $1 \mid$ late, and they're pretty early in the morning.

As Pendleton residents yourself, you're aware of our amazing growth that our town is experiencing, specifically our residential growth. We have Beach Ridge Meadows that's all ready been mentioned that's 1200 feet away from this compressor station. These people who are building \$450,000 homes certainly are not aware of what's happening.

MR. BUECHLER: You're at five minutes.

MS. LEMIEUX: Thank you. I'm almost done.

We know of another subdivision that's also in the planning stages, very close to that compressor station, that should be considered when making this decision.

We know that these homes typically have the highest concentration of children, young children, mothers with babies in their uterus, and certainly that is something you have to consider, too.

What will happen to our beautiful, peaceful town when this chemical-spewing monstrosity comes in? If you're not familiar, Starpoint Schools is ranked one of the top ten schools in Western

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New York. I think they're number eight right now, and I know for certain that they're going to climb to those top numbers, because if you know Dr. Sean Croft, I assure you, he is doing a fabulous job over there.

I want you to understand, with all of that in consideration, I am requesting that you stand by the building department's decision. This project does not conform to our town, to the character of our town, to the well-being of our residents, and I ask you to please use careful consideration when you decide.

Thank you very much for your service, and I hope you have a wonderful Memorial Day.

MR. BUECHLER: Mr. Lemieux.

MR. LEMIEUX: Good evening. Thank you for taking the time. My name is Deke Lemieux.

Empire is not a public utility. Basically, as Ron Kramer put it, they are a trucking company or a conduit for this gas to go from point A to point B. Therefore, we as stakeholders and town residents, we do not receive any service from it. Therefore, they are not an essential service nor a

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21:22:09 1 public utility at all.

In the cases that they have stated, the Con Ed versus Hoffman, in this case there was a plant already there. They wanted to make changes to it. It would have cost the town plenty, you know, if they didn't make these changes, so that case is kind of irrelevant in this whole circumstance.

There's no public necessity for us. NFG states in their investors and earnings call that all this gas is going to the Dawn hub in Canada. So, if anything, this project will harm our area. It will harm our area because basically they will be taking the gas away with this project.

For example, all the gas going through the X line that's coming up to the station, all that gas will now be going over to Canada. So we wouldn't be getting that gas.

Then, all the gas that's supposed to be coming off that X -- off the Empire line into the XM-10, the one they put in there with their mercaptan station and all that, they are now going to take that and turn it the other way and go back

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21:23:15 1 into the Empire State pipeline and go back over to 21:23:19 2 Canada, so we won't be getting that gas.

And, thirdly, they are reversing the flow of the Empire State pipeline. So instead of us getting the gas from Canada, they are actually taking that gas and keeping it in Canada, and they're going to take their gas and pump it into Canada.

So if anything, this project hurts our area. So, I mean, for essential services, it's the reverse. Our essential services are leaving. Our public utilities, our gas is leaving, the stuff that is coming from Canada and all that.

National Fuel and Empire, they state that the gas will supply our area. It's a lie. I mean, this gas, once it hits that Empire State pipeline, it's going straight over.

If it was going the opposite way, yeah, it probably would have gone in our area, but all this does is pump the gas to Canada, Dawn hub, they're getting top dollar, and then all this gas from there, who knows where it's going to go.

NFG says it will tie in -- there's a tie-in

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21:24:23 1 at the TGP, the Tennessee Gas pipeline at Wales.
21:24:27 2 That pipeline, that tie-in there, is going to be
21:24:33 3 switched.

So -- yeah, that pipeline's going to be switched. So there's 140 dekatherms of gas going to the TGP 200 line with the new interconnect in Wales. This was supposed to happen with an in-service date of November 1st, 2016.

We also know that Seneca has requested the primary delivery point for the additional quantities to be moved from the TGP 200 line interconnect to National Fuel's existing interconnect with Transcontinental Gas Pipeline Company, LLC, at Lititz, Pennsylvania, on November 1st, 2008.

Obviously this pipeline's not going to be built by then, so there would be no gas being delivered at that TGP 200 line, which Mike Kasprzak said they were going to deliver maybe in our area, which is not going to happen. That's right in their filings. I'll submit this paper so you have the reference on it.

So after it goes to the Lititz station, NFG

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states that this project -- so they're not -- they
say they're not even going to be in service until
21:25:43 3 2020, 2020. So there's definitely no way it will
21:25:47 4 be there.

When this project started, National Fuel, they put out a notice of open season, which is basically trying to get people to buy the gas and, you know, actually have end customers. There was nobody who bid on this.

When they did the Northern Access 2015 line, they had a lot of people bidding on this thing. So this one, you know who the end consumer is? The people mining it in Pennsylvania. So they're mining it there. They're buying it and selling it to the Dawn hub. From there, who knows where it's going to go.

But from there, once it goes into Canada, I have -- the National Energy Board had put out in 2016 the transportation system engineering. They say -- in Section 4.3.2, they state that between 2010 and 2015 exports to the U.S. northeast decreased by 44 percent.

So they're saying this gas is going to come

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21:26:53 1 around going to New York State. No, it's not.

MR. BUECHLER: You're at five minutes.

MR. LEMIEUX: Okay. They say we have a problem Upstate with not getting gas. It's not from Canada. It's not from going to Canada and coming up around, because it's decreasing coming from Canada.

So other than that, there are alternative sites they can place this thing. That's easy.

They just don't want to spend the money. Take it up to the Lockport Compressor Station or whatever.

They can go electric -- electric compressor stations, also. That would be the ideal way to go. That would take a lot of the pollution out, a lot of the vibration and all that.

And another thing about NFG, they state, you know, the stealthy, you know, they're making it looking like it's blending into stuff, but they don't take care of their properties. Down in Porterville, there's trees that are just dying that they planted that are supposed to be stealthy for this project. They're dying. You can see it. Obviously, we know the mercaptan leaks over here

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So, I mean, if you let this -- if this goes through, I mean, it's just going to be another project that they're going to let go and just let pollute so --

MR. BUECHLER: You need to wrap up.

MR. LEMIEUX: Yeah. So, I mean, that's about it. I'm going to hand in my papers and, you know, there may be a couple -- little bit more information on there, but that's about it.

But I trust you guys to make the right decision for our town, and -- yeah, basically, I mean, FERC is the one that makes -- that made a bad decision, but all this gas going to Canada, that's -- FERC's just, you know, okaying all these things, but you guys don't have to worry where the gas goes. All you know is that it's not essential, because it's not essential. But thank you.

MR. BUECHLER: Last person signed up, Diana Strablow.

MS. STRABLOW: Good evening. I'll be very brief. I wasn't planning on speaking tonight,

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because I don't live in the town. I am with the Sp:33 2 Sierra Club, and I live in Kenmore, New York.

And I just want to thank you very much for listening to your residents. You're doing an amazing job. Listening to them and this group of residents that you have has done an amazing job for well over a year now researching this and expressing their concern about this project.

But a couple of points that I'd like to make. First of all, National Fuel keeps holding up this thick environmental assessment from the Federal Energy Regulatory Commission, and I didn't understand this process when I started and kept saying, well, why aren't you considering just not building the pipeline as one of the options. And finally got the answer, that that's not something they would do. They get handed this capacity that National Fuel wants to deliver, and some way, somehow, it's their job to approve that.

FERC does not deny projects. They've denied one project in ten years, so not building the pipeline, not putting in a compressor station was never an option. So having Federal Energy

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21:31:00 1 Regulatory Commission approval is quite 21:31:01 2 meaningless.

But the DEC, fortunately, has done their job, and it was inherent in the process that the DEC do that job. The New York State DEC is given, through federal authority, they are given authority to regulate under the Clean Air and the Clean Water Act, and as far as is I know, the air permits for this, by the way, have not been issued. But the water permit was denied for the 97-mile pipeline. So this project cannot be built without that water permit. So why National Fuel is putting you through all of this right now, I don't quite understand.

But as far as whether this is a utility and an essential service, that's what compelled me to get up here and speak, was hearing National Fuel say this. I just could not believe what I was hearing, that they are contending that this is a utility.

It's very interesting that I was at a Public Service Commission hearing on October 27th of 2016 where National Fuel wanted to raise their rates,

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21:33:14 17 21:33:18 18 21:33:22 19 21:33:24 20 21:33:27 21 21:33:30 22 21:33:34 23 and I specifically asked the question, because I was concerned about this pipeline, will any of that money from the rate increase be used to build this pipeline. And I was told no by Karen Merkel, who's sitting here tonight, told me no, none of that money would be used to build the pipeline, because National Fuel is actually two separate entities. They have a utility side, and they have a supply side. And this pipeline was on the profit supply side, not the utility side.

So how they are standing here tonight and saying that this is a public utility, I do not understand. I think it points to the fact that they cannot be trusted. They will say whatever they need to say to get this pipeline built.

And if you want an example of an existing compressor station that National Fuel is operating, go visit the Porterville Compressor Station in Elma and walk around that neighborhood and talk to some of the residents and see what they have had to deal with with that aging compressor station and the smells that emanate from that compressor station and the incidents that have happened, including one

21:33:37 1 on February 8th, the day of their DEC hearing in 21:33:40 2 St. Bonaventure.

As we were driving down, it was an overcast day with heavy cloud cover, and went to the hearing and listened to one person after another from National Fuel get up and say how safe and reliable they are. They would never build anything that wasn't safe.

And on that same day, there was an incident where there was a -- gas fumes, mercaptan fumes that went for a radius of about eight miles around the neighborhood. People were evacuated from their homes. Children were on -- held in schools because the schools didn't know what to do, because if they let them out, they were smelling this overpowering smell of gas.

And National Fuel came up in the aftermath with three different stories about what happened that day.

MR. BUECHLER: You're at five minutes.

MS. STRABLOW: Thank you.

MR. BUECHLER: Thank you.

(Discussion off the record.)

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21:35:05 1 MR. BUECHLER: All right. So I'll repeat what I said earlier. We'll accept written comments 21:35:07 2 up until the 16th postmarked or hand delivery to 21:35:10 3 21:35:14 the town clerk's office. And as a reminder, the 4 21:35:17 5 town clerk closes at 4 o'clock, so if you're going 21:35:21 6 to hand deliver it, that's your deadline on that 21:35:24 Otherwise, this hearing is closed. day. (Proceedings concluded at 9:35 p.m.) 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23

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